Report on the

Dale County Commission

Dale County, Alabama

October 1, 2017 through September 30, 2018

Filed: December 10, 2021



Department of Examiners of Public Accounts

401 Adams Avenue, Suite 280 Montgomery, Alabama 36104-4338 P.O. Box 302251

Montgomery, Alabama 36130-2251 Website: www.examiners.alabama.gov

Rachel Laurie Riddle, Chief Examiner



State of Alabama

Department of

Examiners of Public Accounts

P.O. Box 302251, Montgomery, AL 36130-2251 401 Adams Avenue, Suite 280 Montgomery, Alabama 36104-4338 Telephone (334) 242-9200 FAX (334) 242-1775

Rachel Laurie Riddle Chief Examiner

Honorable Rachel Laurie Riddle Chief Examiner of Public Accounts Montgomery, Alabama 36130

Dear Madam:

An audit was conducted on the Dale County Commission, Dale County, Alabama, for the period October 1, 2017 through September 30, 2018. Under the authority of the *Code of Alabama 1975*, Section 41-5A-19, I hereby swear to and submit this report to you on the results of the audit.

Respectfully submitted,

Glenda B. Baster

Glenda B. Baxter Examiner of Public Accounts

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Table of Contents Page **Summary** Α Contains items pertaining to state and local legal compliance, Commission operations and other matters. C **Independent Auditor's Report** Reports on whether the financial information constitutes a fair presentation of the financial position and results of financial operations in accordance with generally accepted accounting principles (GAAP). Management's Discussion and Analysis G Provides information required by the Governmental Accounting Standards Board (GASB) that is prepared by management of the Commission introducing the basic financial statements and providing an analytical overview of the Commission's financial activities for the year. This information has not been audited, and no opinion is provided about the information. 1 **Basic Financial Statements** Provides the minimum combination of financial statements and notes to the financial statements that is required for the fair presentation of the Commission's financial position and results of operations in accordance with GAAP. Exhibit #1 Statement of Net Position 2 Exhibit #2 Statement of Activities 4 Exhibit #3 Balance Sheet – Governmental Funds 5 Reconciliation of the Balance Sheet of Governmental Funds Exhibit #4 to the Statement of Net Position 6 Exhibit #5 Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds 7 Exhibit #6 Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities 8

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Exhibit #21 Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards – a report on internal controls related to the financial statements and on whether the Commission complied with laws and regulations which could have a direct and material effect on the Commission's financial statements.

Dale County Commission

Additional Information

Exhibit #20



Department of **Examiners of Public Accounts**

SUMMARY

Dale County Commission October 1, 2017 through September 30, 2018

The Dale County Commission (the "Commission") is governed by a five-member body elected by the citizens of Dale County. The members and administrative personnel in charge of governance of the Commission are listed on Exhibit 20. The Commission is the governmental agency that provides general administration, public safety, construction and maintenance of county roads and bridges, sanitation services, health and welfare services and educational services to the citizens of Dale County.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Commission complied with applicable laws and regulations. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, as well as the requirements of the Department of Examiners of Public Accounts under the authority of the *Code of Alabama 1975*, Section 41-5A-12.

An unmodified opinion was issued on the basic financial statements, which means that the Commission's financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2018.

Financial statements for the fiscal year ending September 30, 2018 were not prepared by management until February 17, 2021. The Commission's failure to prepare timely financial statements may impact the relevance of the financial information presented to users of the financial statements.

Tests performed during the audit did not disclose any significant instances of noncompliance with applicable state and local laws and regulations.

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EXIT CONFERENCE

Commission members and administrative personnel, as reflected on Exhibit 20, were invited to discuss the results of the report at an exit conference. Individuals in attendance were: County Commissioners: Steve McKinnon, Chris Carroll and Frankie Wilson; and County Administrator: Cheryl Ganey. Representing the Department of Examiners of Public Accounts were: Netteah K. Durham, Audit Manager; and Glenda B. Baxter, Examiner of Public Accounts.

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Independent Auditor's Report

Members of the Dale County Commission and County Administrator Ozark, Alabama

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Dale County Commission, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Dale County Commission's basic financial statements as listed in the table of contents as Exhibits 1 through 11.

Management's Responsibility for the Financial Statements

The management of the Dale County Commission is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free of material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Dale County Commission, as of September 30, 2018, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 14 to the financial statements, in the fiscal year ended September 30, 2018, the Dale County Commission adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement Number 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, as amended by GASB Statement Number 85, Omnibus 2017. Our opinion on the basic financial statements is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of Changes in the Employer's Net Pension Liability, the Schedule of Changes in the Employer's Other Postemployment Benefits (OPEB) Liability, the Schedules of the Employer's Contributions, and the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Exhibits 12 through 19), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 22, 2021, on our consideration of the Dale County Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing on internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Dale County Commission's internal control over financial reporting and compliance.

Rachel Laurie Riddle Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

November 22, 2021

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DALE COUNTY COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS For the Fiscal Year Ended September 30, 2018

The Dale County Commission's discussion and analysis is a narrative overview that is designed to assist the reader in reviewing significant financial issues and activities of the County. The reader should also be able to identify the changes in the County's financial position and analyze the ability of the County to meet future challenges.

The Management's Discussion and Analysis (MD&A) focuses on the activities of the Dale County Commission for the fiscal year ended September 30, 2018. Please consider the information contained in this MD&A in conjunction with the County's financial statements for the same period. The MD&A report is required under Governmental Accounting Standards Board's (GASB) Statement Number 34 and includes comparison of government-wide data to prior years.

FINANCIAL HIGHLIGHTS

- Dale County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the close of the fiscal year ended September 30, 2018, by \$3,618,346 for governmental activities and \$1,520,914 for business-type activities.
- The County's total net position decreased by \$713,049, or 10.55% for the current year and beginning of the year net position decreased by \$903,706 due to the adoption of GASB Statement Number 75 that resulted in a change in the measurement of the liability for Other Postemployment Benefits (OPEB). A detailed explanation of these decreases can be seen on page 4 of this Management Discussion and Analysis.
- At the end of the current fiscal year Dale County's governmental funds reported combined ending fund balances of \$5,794,184, an increase of \$1,240,969 or 30% from the prior year.
- Governmental Fund Revenues for the current fiscal year were \$11,266,299 and were less than current Expenditures of \$12,521,535 by \$1,255,236.
- Total general long-term debt for governmental activities for Dale County increased by \$1,612,416, or 16.55%.

OVERVIEW OF THE FINANCIAL STATEMENTS

This Management's Discussion and Analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are made up of the following components:

- Government-wide financial statements
- Fund financial statements
- Proprietary Funds statements
- Fiduciary Funds statements
- Notes to the financial statements

This report also contains additional information that is relevant to the County's financial position.

Government-wide Statements

The government-wide financial statements are designed to provide readers with an overview of the County's finances in a manner similar to those used by private-sector companies. The statement of net position includes all of the County's assets, deferred outflows of resources, liabilities and deferred inflows of resources. Current year's revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The Statement of Net Position presents information on all of the county's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. This statement combines and consolidates governmental fund's current financial resources (short-term spendable resources) with capital assets and long term debt. Over time, increases or decreases in net position may serve as an indicator of whether the financial position of the County is improving or deteriorating. To property evaluate the overall health of the Commission, you may need to consider additional non-financial factors such as changes in the county's property tax base and the condition of the county's infrastructure and buildings.

The Statement of Activities presents information focused on both gross and net costs and shows how the County's net position changed during the current fiscal year. This statement is intended to summarize and simplify the reader's analysis of cost of various governmental services and/or subsidy to various business-type activities. The governmental activities include most of the County's basic services including general government, public safety, highways and roads, sanitation, health, welfare, culture and recreation, and education. The funding of these activities comes primarily from property taxes, sales taxes, gasoline taxes, and other miscellaneous revenues and charges for services.

Fund Financial Statements

Traditional users of governmental financial statements will find the Fund Financial Statements more familiar. Fund financial statements provide more detailed information about the County's funds, focusing on its Major funds rather than the County as a whole. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities of objectives. Dale County, like other state and local governments uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Governmental, proprietary and fiduciary are the three categories of fund types used to keep track of specific sources of funding and spending on particular county programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for government funds with similar information presented for governmental activities in the government-wide financial statements. In doing so, readers may better understand the long-term impact of the County's current financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to aide in this comparison between governmental funds and governmental activities.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Most of the County's basic services are included in governmental funds. Unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows, outflows and balances of spendable resources. The governmental fund statements provide a detailed short-term view of the County's operations and the basic services it provides. Governmental funds statements assist the reader in determining the short-term financial resources available to finance future programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information in Exhibits 4 and 6 to reconcile the differences between them.

Dale County maintains many funds that are governmental funds. Separate information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Gasoline Tax Fund, RRR Gasoline Tax Fund, and Reappraisal Fund. These funds are deemed to be major funds. Data from the remaining funds are combined into a single aggregated presentation.

Fiduciary Fund Statements

Fiduciary funds are funds in which the County is the trustee, or fiduciary, of assets that belong to others. The County is responsible for ensuring that these assets are used only for their intended purposes and reported and presented correctly in these funds. All the County's fiduciary activities are reported in a separate statement of fiduciary net position (Exhibit #10) and a statement of changes in fiduciary net position (Exhibit #11). The activities of these funds are excluded from the government-wide financial statements because their assets are not available for use by the County to finance its operations.

Notes to the Financial Statements

Notes to the financial statements, provided in this report, offer additional essential information to achieve a full understanding of the data provided in the government-wide and fund financial statements. The notes follow the exhibits contained in this report.

Required Supplementary Information

Required supplementary information is expressed in Exhibits 12 and 13 which are the Schedule of Changes in Employer's Net Pension Liability and the Schedule of the Employer's Contributions - Pension relating to the County's pension liability. Exhibits 14 and 15 are the Schedule of Changes in the Employer's Other Postemployment Benefit Obligations (OPEB) and the Schedule of the Employer's Contributions – OPEB. Exhibits 16 through 19 are Budget to Actual comparisons of the governmental major funds of the County. Dale County adopts an annual appropriated budget for its General, Gasoline Tax, RRR Gasoline Tax, and Reappraisal Funds. The comparison schedules are presented to demonstrate compliance with the fund budgets.

Government-Wide Financial Analysis

Dale County's net position decreased by \$713,049 during the current fiscal year. Management monitors net position because the variance is a useful indicator of the County's financial position. Dale County's total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$5,139,260 as of September 30, 2018.

The following table reflects the condensed Statement of Net Position for Governmental Activities compared to the prior year:

Statement of Net Position As of September 30, 2018 Governmental Activities

		2017
	2018	Restated
Current and Other Assets Capital Assets	\$10,563,966 8,553,304	\$8,932,184 8,738,267
Total Assets	19,117,270	17,670,451
Deferred Outflows of Resources	1,008,164	879,885
Current and Other Liabilities Long Term Liabilities Total Liabilities	976,090 10,936,242 11,912,332	752,470 9,442,092 10,194,562
Deferred Inflows of Resources	4,594,756	4,053,017
Net Position: Net Investment in Capital Assets Restricted Unrestricted (as restated) Total Net Position	3,873,338 2,205,602 (2,460,595) \$3,618,346	5,572,560 2,239,119 (3,508,922) \$4,302,757

The largest portion of Dale County's net position is contained in its capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. These assets are not available for future spending. The County uses these capital assets to provide services to citizens. While the County's capital assets are reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to pay for or liquidate these liabilities.

The following table reflects the condensed Statement of Net Position for Business Activities compared to the prior year:

Statement of Net Position As of September 30, 2018

	Business-Type Activities		
	<u>2018</u>	<u>2017</u>	
Current and Other Assets	1,695,421	1,697,414	
Capital Assets	135,277	143,737	
Total Assets	1,830,698	1,841,151	
Current and Other Liabilities	307,324	289,238	
Long Term Liabilities	2,460	2,361	
Total Liabilities	309,784	291,599	
		_	
Net Position:			
Net Investment in Capital Assets	135,277	143,737	
Unrestricted	1,385,637	1,405,815	
Total Net Position	1,520,914	1,549,552	

Statement of Activities

The following table summarizes the changes in the County's Net Position from its governmental activities for the fiscal year ended September 30, 2018.

CHANGES IN NET POSITION – GOVERNMENTAL ACTIVITIES As of September 30, 2018

REVENUES	2018	2017
Program Revenues:		
Charges for Services	1,333,519	1,440,800
Operating Grants and Contributions	3,552,344	3,685,681
Capital Grants and Contributions		316,523
General Revenues		
Property Taxes-General Purposes	2,480,885	2,910,906
Property Taxes-Specific Purposes	2,037,941	1,503,201
Other County Sales and Use Taxes	210,852	247,189
Miscellaneous Taxes	141,021	134,278
Grants/Contributions not Restricted		249,046
Investment Earnings	19,038	56,775
Gain (Loss) on Disposition of Capital Assets	140,344	9,591
Miscellaneous	1,490,698	894,709
Total Revenues	11,406,642	11,448,699
		_
EXPENSES		
Program Activities		
General Government	3,011,974	2,875,248
Public Safety	4,550,808	4,404,358
Highways and Roads	4,137,433	3,607,433
Sanitation	698	60,041
Health	118,764	115,984
Welfare	99,382	139,712
Culture and Recreation	63,100	63,100
Education	27,000	27,000
Interest and Fiscal Charges	81,896	101,283
Total Expenses	12,091,053	11,394,160
Increase/(Decrease) in Net Position	(684,411)	54,540

The County's total revenues of \$11,406,643 were 0.3% lower than the previous year. Property Taxes accounted for 39.62% of the total revenue of the County. Taxes as a whole represented 42.70% of the total revenue collected by the County for fiscal year ended September 30, 2018.

Expenses for all services of the County were \$12,091,054, which represented an increase of 6.11% over the prior year primarily related to road resurfacing and maintenance projects. Of the total expenses, 25% was spent for general government, 38% for public safety, 34% for highways and roads, and 3% on the remaining categories listed above.

The following table compares the revenues and expenditures for Business-Type Activities for fiscal year 2018 and fiscal year 2017, respectively.

CHANGES IN NET POSITION - BUSINESS TYPE ACTIVITIES As of September 30, 2018						
REVENUES	2018	2017	CHANGE			
Program Revenues:						
Charges for Services	\$1,055,088	\$1,026,960	\$28,128			
General Revenues						
Investment Earnings	9,388	8,887	\$501			
Gain (Loss) on Disposition of Capital Assets	0		\$0			
Miscellaneous	0		\$0			
Total Revenues	1,064,476	1,035,847	28,629			
EXPENDITURES Program Activities						
Sanitation	1,093,113	965,730	\$127,383			
Total Expenditures	1,093,113	965,730	127,383			
Increase/(Decrease) in Net Position	\$(28,638)	\$70,117	\$(98,754)			

Net Cost of Services

The net cost of services is a comparison of the total cost for government functions and programs and the net cost remaining after reducing the total cost by the revenue generated from the specific function or program. For the current year, the total cost of services was \$12,091,054 and the combined charges for services plus operating and capital grants received were \$4,885,863, leaving a net cost to the County of \$7,205.191.

The table below presents the total cost and the net cost of each of the County's Functions.

	20 ⁻	18	2017	
Function/Program	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
General Government	3,011,974	1,528,547	2,875,248	1,433,464
Public Safety	4,550,808	4,122,821	4,404,358	3,527,965
Highways and Roads	4,137,433	1,162,984	3,607,433	621,718
Sanitation	698	698	60,041	(137)
Health	118,764	118,764	115,984	102,336
Welfare	99,382	99,382	139,712	76,744
Culture and Recreation	63,100	63,100	63,100	61,475
Education	27,000	27,000	27,000	26,308
Interest and Fiscal Charges	81,896	81,896	101,283	101,282
Total Governmental Activities	12,091,054	7,205,191	11,394,160	5,951,155

FINANCIAL ANALYSIS OF FUND BALANCES

The financial performance of the County as a whole is also reflected in its governmental funds. As the Commission completed the year, its governmental funds reported a combined fund balance of \$4,040,479. As noted in the Budgetary Highlights below, the largest part of this increase of \$801,485 comes from the increase in the Capital Improvements Fund.

Fund	Beginning Fund Balance	Net Increase or (Decrease)	Ending Fund Balance
General Fund	1,189,956	286,192	1,476,148
Gasoline Fund	1,223,578	983,872	2,207,450
RRR Gasoline Fund	225,536	(44,671)	180,865
Other Governmental Funds	1,914,145	15,575	1,929,721
Totals	4,553,215	1,240,969	5,794,184
	Exhibit 5		

Highlights - Major Funds

• General Fund

As reflected in Exhibit 5, the ending General Fund balance was \$1,476,148 compared to the final budgeted amount of \$116,409. Budgeted expenditures were \$6,404,940 compared to actual General Fund Expenditures of \$6,322,861. Law enforcement expenditures accounted for 55.56% of general fund expenses, and general government expenditures accounted for 36.65% of general fund expenses. Total revenues were \$6,462,584 compared to budgeted revenues of \$5,031,987. 57.58% of general fund revenue came from taxes, and 20.37% were from charges for services.

• Gasoline Tax Fund

Fund balance for the Gasoline Tax Fund at the end of the year was \$2,207,450, as shown on Exhibit 5. This is an increase of \$983,872 from the previous year. 63.04% of revenue came from intergovernmental sources, and 36.96% came from other sources. 71.85% of total gasoline fund expenditures of \$3,389,232 were spent on highways and roads, and 28.15% was spent on capital outlay and debt service.

RRR Gasoline Tax Fund

Revenues for the RRR Gasoline Tax Fund are entirely intergovernmental. Actual revenues as shown on Exhibit 5 were \$979,432, which is \$22,524 less than budgeted. Actual expenditures of \$1,344,103 were \$91,897 less than budgeted.

• Reappraisal Fund

Actual revenue for the Reappraisal Fund was \$437,764, which is \$24,483 less than was budgeted. Actual expenditures of \$443,114. were \$54,298 less than was budgeted. All unencumbered fund balances must be returned to the Revenue Commissioner no later than December 31 of each year, unless the amount is considered in the funding of the budget for the next fiscal year.

GENERAL FUND BUDGETARY DISCUSSION

The County Commission has established an annual budget process whereby all of the departments submit an annual budget request to the Commission for the coming year's operating expenses. The Commission reviews, adjusts as necessary and then adopts an original budget to fund the operating needs of each department. Throughout the year, the original budget may be amended to reflect changes in requirements that impact the County.

CAPITAL ASSETS

The commission depreciates assets other than land and construction in progress on an annual basis, using the straight-line method of depreciation. The following table provides a reconciliation of capital assets for the year ended September 30, 2018 for governmental activities.

Governmental Activities:	
Total Capital Assets at October 1, 2017	17,180,810
Additions/Reclassifications	1,457,590
Retirements/Reclassifications	(1,211,574)
Total Capital Assets at September 30, 2018	17.426,826

The following table provides a comparison of total assets for governmental activities before and after depreciation.

	Value	Value
	9/30/2018	9/30/2018
	Before	After
	Depreciation	Depreciation
Governmental Activities:		
Land	473,591	473,591
Construction in Progress	0	0
Infrastructure	1,793,700	1,150,993
Buildings	9,051,193	4,897,813
Construction Equipment	2,286,473	712,226
Office Equipment	55,346	0
Motor Vehicles	1,777,244	418,239
Data Processing Equipment	229,374	7,065
Outdoor Equipment	646,267	613,954
Communication Equipment	152,584	12,253
Other Equipment	961,053	267,171
Total Capital Assets	17,426,826	8,553,304

Further information on Capital Assets (including those of business-type activities) is located in Note 5 of the Notes to the Financial Statements.

LONG-TERM DEBT ACTIVITY

On February 28, 2014, the Commission entered into a notes payable agreement for \$57,320 at 1.900% interest rate to purchase a mulching attachment. The payments for this note payable are made from the Gasoline Tax Fund. The note was paid off during the current fiscal year.

On August 5, 2015, the Commission entered into a notes payable agreement for \$45,461 at 1.740% interest rate to purchase a 2016 Mack Dump Truck. The payments for this note payable are made from the Gasoline Tax Fund. The note was paid off during the current fiscal year.

On July 17, 2015, the Commission entered into a notes payable agreement for \$50,016 at 1.310% interest rate to purchase an automobile for the Sheriff's Department relating to a Common Service Agreement with the Town of Ariton. The Town of Ariton makes monthly payments to the General Fund, and the payments for this note payable are made from the General Fund. The note was paid off during the current fiscal year.

On October 27, 2015, the Commission entered into a notes payable agreement for \$22,374 at 1.53% interest rate to purchase a 2016 Ford Transit Van. The payments for this note payable are made from the General Fund. Current outstanding balance is \$11,361.

On March 7, 2016, the Commission entered into a notes payable line of credit agreement for \$849,500.00 at 2.29% interest rate to construct a new P25 Radio Tower. The payments for this note payable are made from the Sheriff's Service Fee Fund, which is included in the General Fund in these financial statements. As of September 30, 2018, the amount of debt on this note was \$440,709.

On March 31, 2016, the Commission entered into a notes payable agreement for \$132,270.00 at 2.10% interest rate to purchase a 2018 Mack Dump Truck, a 2003 Peterbilt Truck, and a 2002 Pitts Trailer. The payments for this note payable are made from the Gasoline Fund. The note was paid off during the current fiscal year.

On January 5, 2018, the Commission entered into an agreement to purchase software upgrades in the amount of \$122,650 due in 3 annual payments of \$40,883 at 0% interest. The payments on this agreement are made from the General Fund. As of September 30, 2018 the balance on this debt was \$81,767.

On December 15, 2017, the Commission entered into a notes payable agreement for \$23,819 at 2.67% interest rate to purchase a 2018 Ford F-150 Maintenance Truck. The payments for this note payable are made from the General Fund. As of September 30, 2018 the balance on this debt was \$23,819.

On March 8, 2018, the Commission entered into a notes payable agreement for \$143,655 at 2.975% interest rate to purchase a 2019 Kenworth Dump Truck. The payments for this note payable are made from the General Fund. As of September 30, 2018 the balance on this debt was \$143,655.

On March 8, 2018, the Commission entered into a notes payable agreement for \$143,655 at 2.975% interest rate to purchase a second 2019 Kenworth Dump Truck. The payments for this note payable are made from the General Fund. As of September 30, 2018 the balance on this debt was \$143,655.

On June 11, 2018, the Commission issued a General Obligation Warrant for \$1,500,000 that is payable in 11 annual installments of \$154,381 including interest at 3.63% to finance road maintenance and improvement projects. The payments for this note payable are intended to be made from the Gas Tax Fund but these taxes are not pledged. As of September 30, 2018 the balance on this debt was \$1,500,000.

	Debt Outstanding 10/01/2017	Additions	Reductions	Debt Outstanding 09/30/2018	Amounts Due within One Year	
Governmental Activities:						
Gen Obligation Warrants, Series 2014	\$ 2,455,000		\$ (120,000)	\$ 2,335,000	\$ 120,000	
Gen Obligation Warrants, Series 2018	0	\$ 1,500,000	0	1,500,000	99,175	
Notes Payable:						
Mulcher Attachment	14,743		(14,743)	-		
Sheriff Vehicle-Ariton	16,893		(16,893)	=		
2016 Mack Dump Truck	27,735		(27,735)	-		
2016 Ford Transit Van	16,910		(5,549)	11,360	5,636	
Dump Truck, Tractor Truck, Lowboy	100,240		(100,240)	-		
Sheriff Radio Tower System	534,187		(93,477)	440,709	90,002	
2017 Kenworth Dump Truck	0	141,171	(141,171)	-		
Computer Software	0	122,650	(40,883)	81,767	40,883	
Ford F150 Truck	0	23,819	0	23,819	5,719	
2019 Kenworth	0	143,655	0	143,655	22,202	
2019 Kenworth	0	143,655	0	143,655	22,202	
Total Notes Payable	710,708	574,950	(440,692)	844,966	186,643	
Other Liabilities:						
Other Postemployment Liability	1,436,772	\$ 83,894		1,520,666	-	
Pension Liability	4,981,502	20,366		5,001,868	-	
Compensated Absences	161,169	-	(6,102)	155,067	15,506	
Total Other Liabilities	6,579.443	104,260	(6,102)	6,677,601	15,506	
Total Governmental Activities						
Long-Term Activities	\$ 9,745,151	\$ 2,179,210	\$ (566,794)	\$11,357,566	\$ 421,324	

Further information on Long-Term Debt is located in Note 9 of the Notes to the Financial Statements.

ECONOMIC FACTORS

Property tax revenue is a major resource component for the County, which looks to remain stable.

The United States encountered a COVID-19 pandemic which adversely affected the nation. On March 13, 2020, the President of the United States declared a state of emergency in response to the COVID-19 pandemic. Subsequently, on the same day, the Governor of Alabama declared a state of emergency. As a result, the operations of federal, state, and local governments including educational institutions were modified to ensure the safety of citizenry as well as employees. As a result of the pandemic, there was an impact on the Dale County Commission's revenues from gas tax revenues with a decrease of \$166,000.00 in fiscal year 2020 as compared to the previous fiscal year. As expected, the Dale County Commission incurred an increase in costs associated with the aftermath of COVID-19. These costs, in the amount of \$1,083,955.33, were reimbursed through the Coronavirus Relief Fund of the federal government during fiscal years 2020 and 2021.

CONTACTING THE COMMISSION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of Commission's finances and to show the Commission's accountability for money received. If you have questions about this report or need additional financial information, please contact the County Administrator at the office of the Dale County Commission, 202 South Highway 123 Suite C, Ozark, Alabama, 36360.





Statement of Net Position September 30, 2018

	Governmental Business-Type Activities Activities		Total	
<u>Assets</u>				
Current Assets				
Cash and Cash Equivalents	\$ 4,356,996.00			
Investments	2,005,000.00	1,230,000.00	3,235,000.00	
Receivables (Note 4)	56,546.00	241,113.00	297,659.00	
Ad Valorem Taxes Receivable	3,982,961.00		3,982,961.00	
Due from External Parties	10,000.00		10,000.00	
Inventories	152,463.00		152,463.00	
Total Current Assets	10,563,966.00	1,695,421.00	12,259,387.00	
Newsyment Assets				
Noncurrent Assets				
Capital Assets (Note 5):	470 504 00	100 110 00	004 704 00	
Nondepreciable Depreciable, Net	473,591.00	128,113.00 7,164.00	601,704.00	
Total Noncurrent Assets	8,079,713.00 8,553,304.00	135,277.00	8,086,877.00	
Total Noncurrent Assets	0,000,004.00	135,277.00	8,688,581.00	
Total Assets	19,117,270.00	1,830,698.00	20,947,968.00	
Deferred Outflows of Resources				
Employer Pension Contributions	387,800.00		387,800.00	
Proportionate Share of Collective Deferred Inflows	307,000.00		307,000.00	
Related to Net Pension Liability	620,364.00		620,364.00	
Total Deferred Outflows of Resources	1,008,164.00		1.008.164.00	
Total Boleffed Galliows of Resources	1,000,104.00		1,000,104.00	
Liabilities				
Current Liabilities				
Payables (Note 8)	396,060.00	118,678.00	514,738.00	
Unearned Revenue	59,697.00	186,413.00	246,110.00	
Accrued Wages Payable	99,009.00	1,960.00	100,969.00	
Long-Term Liabilities:		1,000.00	,	
Portion Due Within One Year:				
Notes Payable	186,643.00		186,643.00	
Compensated Absences	15,507.00	273.00	15.780.00	
Warrants Payable	219,175.00	5.00	219,175.00	
Total Current Liabilities	\$ 976,091.00	\$ 307,324.00	\$ 1,283,415.00	
	-	•	• • •	

Statement of Net Position September 30, 2018

	Governmental Activities	Business-Type Activities	Total
Noncurrent Liabilities			
Long-Term Liabilities:			
Portion Due After One Year:			
Notes Payable	\$ 658,323.00	\$	\$ 658,323.00
Compensated Absences	139,559.00	2,460.00	142,019.00
Total Other Postemployment Benefits Liability	1,520,666.00		1,520,666.00
Warrants Payable	3,615,825.00		3,615,825.00
Net Pension Liability	5,001,868.00		5,001,868.00
Total Noncurrent Liabilities	10,936,241.00	2,460.00	10,938,701.00
Total Liabilities	11,912,332.00	309,784.00	12,222,116.00
Deferred Inflows of Resources			
Unavailable Revenue - Property Taxes	3,982,961.00		3,982,961.00
Revenue Received in Advance - Motor Vehicle Taxes	232,055.00		232,055.00
Proportionate Share of Collective Deferred Inflows	202,000.00		232,000.00
Related to Net Pension Liability	379,740.00		379,740.00
Total Deferred Inflows of Resources	4,594,756.00		4,594,756.00
Net Position			
Net Investment in Capital Assets	3,873,339.00	135,277.00	4,008,616.00
Restricted for:	500.044.00		500 044 00
Highways and Roads	503,211.00		503,211.00
Capital Improvements Law Enforcement	950,620.00		950,620.00
	120,674.00		120,674.00
Office of Probate Judge	195,918.00		195,918.00
Other Purposes Unrestricted	435,179.00	4 205 627 00	435,179.00
Onrestricted	(2,460,595.00)	1,385,637.00	(1,074,958.00)
Total Net Position	\$ 3,618,346.00	\$ 1,520,914.00	\$ 5,139,260.00

Statement of Activities For the Year Ended September 30, 2018

Net (Expenses) Revenues and Changes in Net Position **Program Revenues Primary Government** Charges **Operating Grants Capital Grants** Governmental **Business-Type** Total Functions/Programs **Expenses** for Services and Contributions and Contributions Activities Activities **Primary Government Governmental Activities:** General Government 3,011,974.00 \$ 963.054.00 \$ 520,373.00 \$ (1,528,547.00) \$ (1,528,547.00)Public Safety 4,550,808.00 302,987.00 125,000.00 (4,122,821.00)(4,122,821.00)Highways and Roads 4,137,433.00 67,478.00 2,906,971.00 (1,162,984.00)(1,162,984.00)Sanitation 698.00 (698.00)(698.00)Health 118,764.00 (118,764.00)(118,764.00)Welfare 99.382.00 (99.382.00)(99,382.00)Culture and Recreation 63,100.00 (63,100.00)(63,100.00)Education 27,000.00 (27,000.00)(27,000.00)Interest and Fiscal Charges 81,894.00 (81,894.00)(81,894.00)Total Governmental Activities 12,091,053.00 1,333,519.00 3,552,344.00 (7,205,190.00) (7,205,190.00) Business-Type Activities: Inert Landfill 132,204.00 180.00 (132,024.00)(132,024.00)960,909.00 1.054,907.00 93,998.00 93,998.00 Residential Garbage Total Business-Type Activities 1.093.113.00 1,055,087.00 (38.026.00) (38,026.00)**Total Primary Government** 13,184,166.00 \$ 2,388,606.00 \$ 3,552,344.00 \$ (7,205,190.00)(38,026.00)(7,243,216.00)**General Revenues:** Taxes: Property Taxes for General Purposes 2,480,885.00 2,480,885.00 Property Taxes for Specific Purposes 2.037.941.00 2.037.941.00 Other County Sales and Use Taxes 210,852.00 210,852.00 Miscellaneous Taxes 141,021.00 141,021.00 **Investment Earnings** 19,038.00 9,388.00 28,426.00 Gain on Disposition of Capital Assets 140,344.00 140,344.00 Miscellaneous 1,490,698.00 1,490,698.00 **Total General Revenues** 6,520,779.00 9,388.00 6,530,167.00 Changes in Net Position (684,411.00) (28,638.00) (713,049.00) Net Position - Beginning of Year, as Restated (Note 14) 4,302,757.00 5,852,309.00 1,549,552.00 Net Position - End of Year 3,618,346.00 \$ 1,520,914.00 \$ 5,139,260.00

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Balance Sheet Governmental Funds September 30, 2018

	General Fund	Gasoline Tax Fund	RRR Gasoline Tax Fund	Reappraisal Fund	Other Governmental Funds	Total Governmental Funds
Assets						
Cash and Cash Equivalents	\$ 469,168.00	\$ 1,882,387.00	\$ 182,161.00	\$ 65,297.00	\$ 1,757,983.00	\$ 4,356,996.00
Investments	1,600,000.00	205,000.00			200,000.00	2,005,000.00
Receivables (Note 4)	56,546.00					56,546.00
Ad Valorem Taxes Receivable	3,341,473.00			465,465.00	176,023.00	3,982,961.00
Due from Other Funds	10,000.00					10,000.00
Inventories		152,463.00				152,463.00
Total Assets	5,477,187.00	2,239,850.00	182,161.00	530,762.00	2,134,006.00	10,563,966.00
Liabilities, Deferred Inflows of Resources and Fund Balances						
<u>Liabilities</u>	074 044 00	F 400 00	4 000 00	004.00	47 700 00	200 200 20
Payables (Note 8) Unearned Revenue	371,611.00	5,190.00	1,296.00	234.00	17,729.00	396,060.00
Accrued Wages Payable	66,433.00	27,210.00		59,697.00 5,366.00		59,697.00 99,009.00
Total Liabilities	438,044.00	32,400.00	1,296.00	65,297.00	17,729.00	554,766.00
Total Liabilities	430,044.00	32,400.00	1,296.00	65,297.00	17,729.00	554,766.00
<u>Deferred Inflows of Resources</u>						
Unavailable Revenue - Property Taxes	3,341,473.00			465,465.00	176,023.00	3,982,961.00
Revenue Received in Advance - Motor Vehicle Taxes	221,522.00				10,533.00	232,055.00
Total Deferred Inflows of Resources	3,562,995.00			465,465.00	186,556.00	4,215,016.00
Fund Balances						
Nonspendable:						
Inventories		152,463.00				152,463.00
Restricted for:						
Highways and Roads	95,016.00		180,865.00		227,330.00	503,211.00
Capital Improvements					950,620.00	950,620.00
Law Enforcement					120,674.00	120,674.00
Office of Probate Judge					195,918.00	195,918.00
Other Purposes					435,179.00	435,179.00
Assigned to:						
Highways and Roads		2,054,987.00				2,054,987.00
Unassigned	1,381,132.00					1,381,132.00
Total Fund Balances	1,476,148.00	2,207,450.00	180,865.00		1,929,721.00	5,794,184.00
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 5,477,187.00	\$ 2,239,850.00	\$ 182,161.00	\$ 530,762.00	\$ 2,134,006.00	\$ 10,563,966.00

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Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2018

Total Fund Balances - Governmental Funds (Exhibit 3)

\$ 5,794,184.00

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. These assets consist of:

Cost of Capital Assets Accumulated Depreciation \$ 17,426,826.00 (8,873,522.00)

8,553,304.00

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

628,424.00

Certain liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. These liabilities at year-end consist of:

	 Current Liabilities	Noncurrent Liabilities	
Notes Payable	\$ 186,643.00	\$ 658,323.00	
Compensated Absences	15,507.00	139,559.00	
Other Postemployment Benefit Obligation		1,520,666.00	
Warrants Payable	219,175.00	3,615,825.00	
Net Pension Liability		5,001,868.00	
Total Long-Term Liabilities	\$ 421,325.00	\$ 10,936,241.00	(11,357,566.00)

Total Net Position - Governmental Activities (Exhibit 1)

3,618,346.00

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2018

		General Fund		Gasoline Tax Fund		RRR Gasoline Tax Fund		Reappraisal Fund		Other Governmental Funds	Total Governmental Funds
Revenues											
Taxes	\$	4,081,831.00	\$		\$		\$	437,715.00	\$	276,449.00	\$ 4,795,995.00
Licenses and Permits	•	47,872.00	•		•		•	- ,	,	126,170.00	174,042.00
Intergovernmental		997,246.00		1,278,926.00		979,432.00				648,613.00	3,904,217.00
Charges for Services		1,091,999.00								67,478.00	1,159,477.00
Miscellaneous		243,636.00		749,793.00				49.00		239,091.00	1,232,569.00
Total Revenues		6,462,584.00		2,028,719.00		979,432.00		437,764.00		1,357,801.00	11,266,300.00
Expenditures Current:											
General Government		2,289,305.00						416,073.00		179,512.00	2.884.890.00
Public Safety		3,446,678.00						-,		657,369.00	4,104,047.00
Highways and Roads				2,435,156.00		1,344,103.00				•	3,779,259.00
Sanitation											
Health		118,764.00									118,764.00
Welfare		90,564.00									90,564.00
Culture and Recreation		63,100.00									63,100.00
Education		27,000.00									27,000.00
Capital Outlay		117,939.00		666,343.00				27,041.00			811,323.00
Debt Service:											
Principal Retirement		156,804.00		283,888.00						120,000.00	560,692.00
Interest and Fiscal Charges		12,707.00		3,845.00		4 0 4 4 4 0 0 0 0		110 111 00		65,344.00	81,896.00
Total Expenditures		6,322,861.00		3,389,232.00		1,344,103.00		443,114.00		1,022,225.00	12,521,535.00
Excess (Deficiency) of Revenues Over Expenditures		139,723.00		(1,360,513.00)		(364,671.00)		(5,350.00)		335,576.00	(1,255,235.00)
Other Financing Sources (Uses)											
Transfers In						320,000.00					320,000.00
Proceeds from Long-Term Debt		146,469.00		1,928,481.00							2,074,950.00
Sale of Capital Assets				415,904.00				5,350.00			421,254.00
Transfers Out										(320,000.00)	(320,000.00)
Total Other Financing Sources (Uses)		146,469.00		2,344,385.00		320,000.00		5,350.00		(320,000.00)	2,496,204.00
Net Changes in Fund Balances		286,192.00		983,872.00		(44,671.00)				15,576.00	1,240,969.00
Fund Balances - Beginning of Year		1,189,956.00		1,223,578.00		225,536.00				1,914,145.00	4,553,215.00
Fund Balances - End of Year	\$	1,476,148.00	\$	2,207,450.00	\$	180,865.00	\$		\$	1,929,721.00	\$ 5,794,184.00

The accompanying Notes to the Financial Statements are an integral part of this statement.

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2018

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5)

\$ 1,240,969.00

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:

Governmental funds report capital outlay as an expenditure. However, in the Statement of Activities, the cost of these assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation (\$715,376) differed from capital outlay (\$811,323) in the current period.

95.947.00

In the Statement of Activities, only the gain or loss on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus the changes in net position differs from the change in fund balances by the cost of the capital assets sold.

Proceeds From the Sale of Capital Assets Gain (Loss) on the Sale of Capital Assets Book Value of Assets Sold \$ (421,254.00) 140,344.00

(280,910.00)

Issuance of debt is a revenue in the governmental funds, but it increases long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.

(2,074,950.00)

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

560,692.00

Some items reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These items consist of:

(Increase)/Decrease in Compensated Absences (Increase)/Decrease in Other Postemployment Benefit Obligation (Increase)/Decrease in Pension Expense \$ 6,102.00 (83,894.00) (148,367.00)

(226,159.00)

Change in Net Position of Governmental Activities (Exhibit 2)

\$ (684,411.00)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Net Position Proprietary Funds September 30, 2018

	Enterprise Funds					Total		
	In	ert Landfill Fund		Residential arbage Fund		Enterprise Funds		
A								
Assets								
Cook and Cook Equivalents	æ	7 704 00	Φ	040 547 00	φ	224 200 00		
Cash and Cash Equivalents Investments	\$	7,791.00	\$	216,517.00	\$	224,308.00		
		200,000.00		1,030,000.00		1,230,000.00		
Receivables (Note 4) Total Current Assets		207,791.00		241,113.00 1,487,630.00		241,113.00 1,695,421.00		
Total Current Assets		201,191.00		1,467,030.00		1,095,421.00		
Noncurrent Assets								
Capital Assets (Note 5):								
Nondepreciable		128,113.00				128,113.00		
Depreciable, Net				7,164.00		7,164.00		
Total Noncurrent Assets		128,113.00		7,164.00		135,277.00		
Total Assets		335,904.00		1,494,794.00		1,830,698.00		
<u>Liabilities</u>								
Current Liabilities								
Payables (Note 8)		8.00		118,670.00		118,678.00		
Unearned Revenue		0.00		186,413.00		186,413.00		
Accrued Wages Payable				1,960.00		1,960.00		
Compensated Absences				273.00		273.00		
Total Current Liabilities		8.00		307,316.00		307,324.00		
				,		,		
Noncurrent Liabilities								
Portion Due or Payable After One Year:								
Compensated Absences				2,460.00		2,460.00		
Total Noncurrent Liabilities				2,460.00		2,460.00		
Total Liabilities		8.00		309,776.00		309,784.00		
Total Liabilities	-	6.00		309,770.00		309,764.00		
Net Position								
Net Investment in Capital Assets		128,113.00		7,164.00		135,277.00		
Unrestricted		207,783.00		1,177,854.00		1,385,637.00		
Total Net Position	\$	335,896.00	\$	1,185,018.00	\$	1,520,914.00		

The accompanying Notes to the Financial Statements are an integral part of this statement.

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Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended September 30, 2018

	Enterprise Funds					Total		
	Ir	nert Landfill		Residential	•	Enterprise		
			(Sarbage Fund		Funds		
Operating Revenues								
Operating Revenues Charges for Services	\$	180.00	\$	1,054,907.00	\$	1,055,087.00		
Total Operating Revenues	φ	180.00	φ	1,054,907.00	Ψ	1,055,087.00		
Total Operating Nevertues		160.00		1,034,907.00		1,055,067.00		
Operating Expenses								
Salaries		11,183.00		83,464.00		94,647.00		
Employee Benefits and Payroll Taxes		153.00		26,784.00		26,937.00		
Contractual and Professional Services		18,344.00		778,652.00		796,996.00		
Materials and Supplies		33,374.00		10,278.00		43,652.00		
Repairs and Maintenance		40,613.00		1,641.00		42,254.00		
Rentals		25,676.00		109.00		25,785.00		
Communications				15,318.00		15,318.00		
Insurance		1,022.00		1,727.00		2,749.00		
Depreciation				8,459.00		8,459.00		
Landfill Expenses				1,937.00		1,937.00		
Miscellaneous		1,839.00		32,540.00		34,379.00		
Total Operating Expenses		132,204.00		960,909.00		1,093,113.00		
Operating Income (Loss)		(132,024.00)		93,998.00		(38,026.00)		
Nonoperating Revenues (Expenses)								
Interest Revenue		1,824.00		7,564.00		9,388.00		
Total Nonoperating Revenues (Expenses)		1,824.00		7,564.00		9,388.00		
Income (Loss) before Transfers		(130,200.00)		101,562.00		(28,638.00)		
Transfers In//Out)								
Transfers In/(Out) Transfers In		123,260.00				123,260.00		
Transfers Out		123,200.00		(123,260.00)		(123,260.00)		
Total Transfers In/(Out)	-	123,260.00		(123,260.00)		(123,200.00)		
Total Transfers III/(Out)		123,200.00		(123,200.00)				
Changes in Net Position		(6,940.00)		(21,698.00)		(28,638.00)		
Net Position - Beginning of Year		342,836.00		1,206,716.00		1,549,552.00		
Net Position - End of Year	\$	335,896.00	\$	1,185,018.00	\$	1,520,914.00		

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Cash Flows Proprietary Funds For the Year Ended September 30, 2018

	Enterprise Funds				Total	
	lı	nert Landfill		Residential		Enterprise
		Fund	G	arbage Fund		Funds
Cash Flows from Operating Activities	•	400.00	•		•	
Cash Received for Services	\$	180.00	\$	1,023,036.00	\$	1,023,216.00
Cash Payments to Employees		(11,336.00)		(109,668.00)		(121,004.00)
Cash Payments for Goods and Services		(120,860.00)		(828,255.00)		(949,115.00)
Net Cash Flows Provided (Used)						
by Operating Activities		(132,016.00)		85,113.00		(46,903.00)
Cash Flows from Noncapital Financing Activities						
Transfers In/(Out)		123,260.00		(123,260.00)		
Net Cash Flows Provided by Noncapital		123,200.00		(123,200.00)		
Financing Activities		123,260.00		(123,260.00)		
I mancing Activities		123,200.00		(123,200.00)		
Cash Flows from Investing Activities						
Interest Received		1,824.00		7,564.00		9,388.00
Net Cash Flows Provided (Used)						
by Investing Activities		1,824.00		7,564.00		9,388.00
Net Increase (Decrease) in Cash		(6,932.00)		(30,583.00)		(37,515.00)
Cash and Cash Equivalents - Beginning of Year		14,723.00		247,100.00		261,823.00
Cash and Cash Equivalents - End of Year		7,791.00		216,517.00		224,308.00
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: Operating Income/(Loss) Adjustments to Reconcile Operating Income/(Loss) to Net Cash Provided		(132,024.00)		93,998.00		(38,026.00)
Income/(Loss) to Net Cash Provided (Used) for Operating Activities: Depreciation (Increase)/Decrease in Accounts Receivable				8,459.00 (35,522.00)		8,459.00 (35,522.00)
Increase/(Decrease) in Accounts Payable		8.00		13,947.00		13,955.00
Increase/(Decrease) in Unearned Revenue		_		3,652.00		3,652.00
Increase/(Decrease) in Accrued Wages Payable				469.00		469.00
Increase/(Decrease) in Estimated Liability for						
Compensated Absences				110.00		110.00
Total Adjustments		8.00		(8,885.00)		(8,877.00)
Net Cash Provided (Used) by Operating Activities	\$	(132,016.00)	\$	85,113.00	\$	(46,903.00)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Commission 11 Exhibit #9

Statement of Fiduciary Net Position September 30, 2018

	Private-Purpose Trust Funds	Agency Funds	
<u>Assets</u>			
Cash and Cash Equivalents	\$ 414,468.00	\$ 167,838.00	
Investments	315,000.00	100,000.00	
Total Assets	729,468.00	267,838.00	
Liabilities Accounts Payable Payable to External Parties Total Liabilities	571.00 4,057.00 4,628.00	154,650.00 113,188.00 \$ 267,838.00	
Net Position Held in Trust for Other Purposes	\$ 724,840.00	:	

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Changes in Fiduciary Net Position For the Year Ended September 30, 2018

	Private-Purpose Trust Funds
Additions	
Contributions from:	
Worthless Check Service Charge	\$ 1,077.00
Law Library Fees	24,928.00
District Attorneys Fees	5,014.00
Miscellaneous	171,197.00
Interest	2,416.00
Total Additions	204,632.00
<u>Deductions</u>	
Administrative Expenses	128,712.00_
Total Deductions	128,712.00
Changes in Net Position	75,920.00
Net Position - Beginning of Year	648,920.00
Net Position - End of Year	\$ 724,840.00

The accompanying Notes to the Financial Statements are an integral part of this statement.

Note 1 – Summary of Significant Accounting Policies

The financial statements of the Dale County Commission (the "Commission") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Reporting Entity

The Commission is a general purpose local government governed by separately elected commissioners. Generally accepted accounting principles (GAAP) require that the financial statements present the Commission (the primary government) and its component units. Component units are legally separate entities for which a primary government is financially accountable or other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Commission.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Commission. These statements include the financial activities of the primary government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Commission. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the Commission and for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Commission does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the Commission's funds, including fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds in the Other Governmental Funds' column.

The Commission reports the following major governmental funds:

- ◆ <u>General Fund</u> The General Fund is the primary operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund. The Commission primarily received revenues from collections of property taxes and revenues collected by the State of Alabama and shared with the Commission. Also, the fund is used to account for the expenditures of special county property taxes for building and maintaining public buildings, roads and bridges and for the expenditure of federal funds for the operation of a nutrition program.
- ◆ <u>Gasoline Tax Fund</u> This fund is used to account for the activities of the public works/highway department as related to maintenance, development, and resurfacing of roads, bridges, and right-of-ways.
- ♦ <u>RRR Gasoline Tax Fund</u> This fund is used to account for the expenditure of the Commission's share of the following taxes: the 4-cent per gallon gasoline tax, the 2-cent per gallon inspection fee, and the designated portion of truck licenses for the resurfacing, restoration, and rehabilitation of the existing bridges and paved county roads.
- ♦ <u>Reappraisal Fund</u> This fund is used to account for the expenditures of property taxes related to the county's reappraisal program.

The Commission reports the following major enterprise funds:

- ♦ <u>Inert Landfill Fund</u> This fund is used to account for the receipts and expenditures of dumping fees and salary reimbursements for landfill operations.
- ♠ <u>Residential Garbage Fund</u> This fund is used to account for the receipts and expenditures of dumping fees received for solid waste collections.

The Commission reports the following governmental fund types in the Other Governmental Funds' column:

Governmental Fund Types

- ♦ <u>Special Revenue Funds</u> These funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
- ♦ <u>Debt Service Funds</u> These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and for the accumulation of resources for principal and interest payments maturing in future years.

The Commission reports the following fiduciary fund types:

Fiduciary Fund Types

- ♦ <u>Private-Purpose Trust Funds</u> These funds are used to report all trust agreements under which principal and income benefit individuals, private organizations, or other governments.
- ◆ <u>Agency Funds</u> These funds are used to report assets held by the Commission in a purely custodial capacity. The Commission collects these assets and transfers them to the proper individual, private organizations, or other government.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Commission gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are charges between the government's solid waste function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued and acquisitions under capital leases are reported as other financing sources.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Commission's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Under the terms of grant agreements, the Commission funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the Commission's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

<u>D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances</u>

1. Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the proprietary fund type considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. State statutes authorize the County Commission to invest in obligations of the U. S. Treasury and securities of federal agencies and certificates of deposit. At September 30, 2018, investments consist entirely of certificates of deposit and are reported at cost.

2. Receivables

Millage rates for property taxes are levied by the Commission. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations. Property tax revenue deferred is reported as a deferred inflow of resources.

Receivables due from other governments include amounts due from grantors for awards issued for specific programs, and revenues collected by the State and shared with the Commission.

Receivables in the enterprise funds consist primarily of amounts due from customers who are charged fees for services provided by the Commission.

Receivables in the fiduciary funds are amounts that are being held in a trustee or agency capacity by the fiduciary funds.

3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

4. Restricted Assets

Certain general obligation warrants, as well as certain resources set aside for their repayment, included in Cash and Cash Equivalents on the balance sheet, are considered restricted because they are maintained in a separate bank account and their use is limited by applicable debt covenants.

5. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets (e.g., roads, bridges, and similar items), are reported in the applicable governmental and business-type activities columns in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	Capitalization Threshold	Estimated Useful Life
Buildings Equipment, Motor Vehicles and Furniture Roads Bridges	\$ 50,000 \$ 5,000 \$250,000 \$ 50,000	40 years 5 years 20 years 40 years

The majority of governmental activities infrastructure assets are roads and bridges. The Association of County Engineers has determined that due to the climate and materials used in road construction, the base of the roads in the county will not deteriorate and therefore should not be depreciated. The remaining part of the roads, the surface, will deteriorate and will be depreciated. The entire costs of bridges in the county will be depreciated.

6. Deferred Outflows of Resources

Deferred outflows of resources are reported in the Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

7. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

8. Compensated Absences

The Commission has a standard leave policy for its full-time employees as to sick and annual leave.

Annual Leave

Each full-time employee is subject to a 6-month probation period. After probation each employee will earn annual leave as follows:

Less than 5 years of service
5-9 years of service
10-14 years of service
15-19 years of service
20 or more years of service

4 hours per pay period 4.5 hours per pay period 5 hours per pay period 5.5 hours per pay period 6 hours per pay period

Unused annual leave credits may be accumulated and carried over into successive years by employees up to a maximum of 120 hours.

Sick Leave

Each full-time employee is subject to a 6-month probation period. After probation each employee is credited 4 hours of sick leave for each bi-weekly pay period of continuous employment. Unused sick leave credits may be accumulated and carried over into successive years by employee up to a maximum of 960 hours. All unused sick leave is forfeited upon separation and is not compensated to the employee.

Compensatory Leave

Compensatory leave is provided to permanent full-time employees in accordance with the Fair Labor Standards Act. Employees who earn compensatory time are required to take the time off within thirty days of the end of the pay period in which the time was earned. If the time off is not taken within the thirty day requirement, the employee will be paid for the accrued compensatory time. Upon separation, an employee with accrued compensatory time will be given the time off prior to separation or paid for the accrued compensatory time. Compensatory leave is calculated at one and one-half times the regular hours.

The Commission uses the termination payment method to accrue its sick leave liability. Under this method an accrual for earned sick leave is made only to the extent it is probable that the benefits will result in termination payments, rather than be taken as absences due to illness or other contingencies, such as medical appointments and funerals.

9. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and governmental funds financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

10. Net Position/Fund Balances

Net position is reported on the government-wide and proprietary fund financial statements and is required to be classified for accounting and reporting purposes into the following net position categories:

- ♦ Net Investment in Capital Assets Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources attributable to acquisition, construction and improvement of those assets should also be included in this component. Any significant unspent related debt proceeds attributable to the unspent amount at year-end related to capital assets are not included in this calculation. Debt proceeds at the end of the reporting period should be included in the same net position amount (restricted, unrestricted) as the unspent amount.
- <u>Restricted</u> Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ♦ <u>Unrestricted</u> The net amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position. Unrestricted net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposed by action of the Commission.

Fund balance is reported in the fund financial statements under the following five categories:

♦ <u>Nonspendable</u> – Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories and prepaid items.

- ♦ <u>Restricted</u> Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- ♦ <u>Committed</u> Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Commission, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.
- <u>Assigned</u> Assigned fund balances consist of amounts that are intended to be used by the Commission for specific purposes. The Commission authorizes the Commission Chairman or County Administrator to make a determination of the assigned amount of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- <u>Unassigned</u> Unassigned fund balances include all spendable amounts not contained in the
 other classifications. This portion of the total fund balance in the General Fund is available
 to finance operating expenditures.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Employees' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

F. Postemployment Benefits Other Than Pensions (OPEB)

For the purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the balances of the Commission's OPEB Plan have been determined on the same basis as they are reported by the Commission. For this purpose, the Commission's OPEB Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

Note 2 - Stewardship, Compliance, and Accountability

Budgets

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP). The present statutory basis for county budgeting operations is the County Financial Control Act of 1935, as amended by Act Number 2007-488, Acts of Alabama. According to the terms of the law, at some meeting in September of each year, but in any event not later than October 1, the Commission must estimate the anticipated revenues, estimated expenditures and appropriations for the respective amounts that are to be used for each of such purposes. The appropriations must not exceed the total revenues available for appropriation plus any balances on hand. Expenditures may not legally exceed appropriations.

Budgets may be adjusted during the fiscal year when approved by the County Commission. Any changes must be within the revenues and reserves estimated to be available.

Note 3 – Deposits and Investments

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Commission will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Commission's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

All of the Commission's investments were in certificates of deposit. These certificates of deposit are classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

Note 4 – Receivables

On September 30, 2018, receivables for the Commission's individual major funds are as follows:

	Due from Other Governments	Total
Governmental Activities: General Fund	\$56,546.00	\$56,546.00
Total Governmental Activities	\$56,546.00	\$56,546.00

On September 30, 2018, receivables for the Commission's enterprise funds are as follows:

	Accounts Receivable, Net	Total
Business-Type Activities: Residential Garbage Fund Total Business-Type Activities	\$241,113.00 \$241,113.00	\$241,113.00 \$241,113.00

Note 5 - Capital Assets

Capital asset activity for the year ended September 30, 2018, was as follows:

	Balance 10/01/2017	Additions/ Reclassifications (*)	Retirements/ Reclassifications (*)	Balance 09/30/2018
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land and Land Improvements	\$ 473,591.00	\$	\$	\$ 473,591.00
Construction in Progress	646,267.00	Ψ	(646,267.00)	Ψ 170,001.00
Total Capital Assets, Not Being Depreciated	1,119,858.00		(646,267.00)	473,591.00
Capital Assets Being Depreciated:				
Infrastructure	1,793,700.00			1,793,700.00
Buildings	9,051,193.00			9,051,193.00
Construction Equipment	2,184,820.00	589,031.00	(487,379.00)	2,286,472.00
Office Equipment	55,346.00		,	55,346.00
Motor Vehicles	1,627,851.00	198,312.00	(48,918.00)	1,777,245.00
Data Processing Equipment	229,374.00		•	229,374.00
Communications Equipment	152,585.00			152,585.00
Outdoor Equipment		646,267.00		646,267.00
Other Equipment	966,083.00	23,980.00	(29,010.00)	961,053.00
Total Capital Assets Being Depreciated	16,060,952.00	1,457,590.00	(565,307.00)	16,953,235.00
Less Accumulated Depreciation for:				
Infrastructure	(582,742.00)			(642,708.00
Buildings	(3,950,342.00)			(4,153,380.00
Construction Equipment	(1,624,238.00)	` ' '	210,438.00	(1,574,247.00
Office Equipment	(55,346.00)			(55,346.00
Motor Vehicles	(1,214,841.00)		48,918.00	(1,359,005.00
Data Processing Equipment	(215,245.00)			(222,310.00
Communication Equipment	(138,289.00)	(, ,		(140,331.00
Outdoor Equipment		(32,313.00)		(32,313.00
Other Equipment	(661,499.00)		25,040.00	(693,882.00
Total Accumulated Depreciation	(8,442,542.00)	(715,376.00)	284,396.00	(8,873,522.00
Total Capital Assets Being Depreciated, Net	7,618,410.00	742,214.00	(280,911.00)	8,079,713.00
Total Governmental Activities Capital Assets, Net	\$ 8,738,268.00	\$ 742,214.00	\$(927,178.00)	\$ 8,553,304.00

^(*) Reclassifications include \$646,267.00 from Construction in Progress to the Outdoor Equipment asset category.

	Balance 10/01/2017	Additions	Retirements	Balance 09/30/2018
Business-Type Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 128,113.00	\$	\$	\$ 128,113.00
Total Capital Assets, Not Being Depreciated	128,113.00			128,113.00
Capital Assets Being Depreciated:				
Construction Equipment	75.000.00			75,000.00
Motor Vehicles	42,297.00			42,297.00
Total Capital Assets Being Depreciated	117,297.00			117,297.00
Less Accumulated Depreciation for:				
Construction Equipment	(75,000.00)			(75,000.00
Motor Vehicles	(26,673.00)	(8,460.00)		(35,133.00
Total Accumulated Depreciation	(101,673.00)	(8,460.00)		(110,133.00
Total Capital Assets Being Depreciated, Net	15,624.00	(8,460.00)		7,164.00
Total Business-Type Activities Capital Assets, Net	\$ 143,737.00	\$(8,460.00)	\$	\$ 135,277.00

Depreciation expense was charged to functions/programs of the primary government as follows:

	Depreciation Expense
Governmental Activities: General Government	\$ 69,433.00
Public Safety	342,389.00
Highways and Roads Sanitation	294,037.00 698.00
Welfare	8,819.00
Total Depreciation Expense – Governmental Activities	\$715,376.00

	Depreciation Expense
Business-Type Activities: Residential Garbage Total Depreciation Expense – Business-Type Activities	\$8,460.00 \$8,460.00

Note 6 - Defined Benefit Pension Plan

A. General Information about the Pension Plan

Plan Description

The Employees' Retirement System of Alabama (ERS), an agent multiple-employer plan (the "Plan"), was established October 1, 1945 under the provisions of Act Number 515, Acts of Alabama 1945, for the purpose of providing retirement allowances and other specified benefits for state employees, State Police, and on an elective basis, to all cities, counties, towns, and quasi-public organizations. The responsibility for the general administration and operation of ERS is vested in its Board of Control. The ERS Board of Control consists of 13 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975*, Section 36-27-2, grants the authority to establish and amend the benefit terms to the ERS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

The ERS Board of Control consists of 13 trustees as follows:

- 1) The Governor, ex-officio.
- 2) The State Treasurer, ex-officio.
- 3) The State Personnel Director, ex-officio.
- 4) The State Director of Finance, ex-officio.
- 5) Three vested members of ERS appointed by the Governor for a term of four years, no two of whom are from the same department of state government nor from any department of which an ex-officio trustee is the head.
- 6) Six members of ERS who are elected by members from the same category of ERS for a term of four years as follows:
 - a. Two retired members with one from the ranks of retired state employees and one from the ranks of retired employees of a city, county, or a public agency each of whom is an active beneficiary of ERS.
 - b. Two vested active state employees.
 - c. Two vested active employees of an employer participating in ERS pursuant to the *Code of Alabama 1975*, Section 36-27-6.

Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the ERS. Benefits for ERS members vest after 10 years of creditable service. State employees who retire after age 60 (52 for State Police) with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Local employees who retire after age 60 with 10 years or more of creditable service or with 25 or 30 years of service (regardless of age), depending on the particular entity's election, are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the ERS (except State Police) are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service. State Police are allowed 2.875% for each year of State Police service in computing the formula method.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 ERS members are eligible for retirement after age 62 (56 for State Police) with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the ERS (except State Police) are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. State Police are allowed 2.375% for each year of state police service in computing the formula method.

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary in the member's age, service credit, employment status and eligibility for retirement. The ERS membership includes approximately 88,517 participants from approximately 909 local participating employers. As of September 30, 2017, membership consisted of:

Retirees and beneficiaries currently receiving benefits	23,853
Terminated employees entitled to but not yet receiving benefits	1,401
Terminated employees not entitled to a benefit	7,154
Active Members	55,941
Post-DROP participants who are still in active service	168
Total	88,517

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Contributions

Tier 1 covered members of the ERS contributed 5% of earnable compensation to the ERS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the ERS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the ERS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the ERS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the ERS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 8.50% of earnable compensation. State Police of the ERS contribute 10% of earnable compensation. ERS local participating employers are not required by statute to increase contribution rates for their members. However, the Commission did elect to increase contribution rates for their members.

Tier 2 covered members of the ERS contribute 6% of earnable compensation to the ERS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 7% of earnable compensation. Tier 2 State Police members of the ERS contribute 10% of earnable compensation. These contributions rates are the same for Tier 2 covered members of ERS local participating employers.

The ERS establishes rates based upon an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with additional amounts to finance any unfunded accrued liability, the pre-retirement death benefit and administrative expenses of the Plan. For the year ended September 30, 2018, Dale County Commission's active employee contribution rate was 5.46% of covered employee payroll, and the Commission's average contribution rate to fund the normal and accrued liability costs was 9.70% of covered employee payroll.

The Dale County Commission's contractually required contribution rate for the year ended September 30, 2018 was 11.11% of pensionable pay for Tier 1 employees, and 8.09% of pensionable pay for Tier 2 employees. These required contribution rates are based upon the actuarial valuation dated September 30, 2015, a percent of annual pensionable payroll, and actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Commission were \$387,800 for the year ended September 30, 2018.

B. Net Pension Liability

The Dale County Commission's net pension liability was measured as of September 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as September 30, 2016, rolled forward to September 30, 2017, using standard roll-forward techniques as shown in the following table:

	Total Pension Liab	ility Roll-Forward
	Expected	Actual
Total Pension Liability as of September 30, 2016 (a)	\$13,975,402	\$14,322,003
Discount Rate (b)	7.75%	7.75%
Entry Age Normal Cost for the period		
October 1, 2016 - September 30, 2017 (c)	314,479	314,479
Transfers Among Employers (d)		96,150
Actual Benefit Payments and Refunds for		
October 1, 2016 - September 30, 2017 (e)	(1,022,879)	(1,022,879)
Total Pension Liability as of September 30, 2017		,
$= [(a) \times (1+(b))] + (c) + (d) + [(e) \times (1+0.5*(b))] (f)$	\$14,310,459	\$14,780,072
Difference Between Expected and Actual (g)		\$ 469,613
Less Liability Transferred for Immediate Recognition (h)		(96,150)
	_	, , ,
Experience (Gain)/Loss = $(g) - (h)$		\$ 373,463
, , , , , , , , ,	-	,

Actuarial Assumptions

The total pension liability as of September 30, 2017, was determined based on the annual actuarial funding valuation report prepared as of September 30, 2016, which was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary Increases	3.25% - 5.00%
Investment Rate of Return (*)	7.75%
(*) Net of pension plan investment	ent expense

Mortality rates for ERS were based on the sex distinct RP-2000 Blue Collar Mortality Table Projected with Scale BB to 2020 with an adjustment of 125% at all ages for males and 120% for females ages 78 and older. The rates of mortality for the period after disability retirement are according to the sex distinct RP-2000 Disabled Retiree Mortality Table Projected with Scale BB to 2020 with an adjustment of 130% at all ages for females.

The actuarial assumptions used in the actuarial valuation as of September 30, 2016, were based on the results of an investigation of the economic and demographic experience for the ERS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016, which became effective at the beginning of fiscal year 2016.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income U. S. Large Stocks U. S. Mid Stocks U. S. Small Stocks International Developed Market Stocks International Emerging Market Stocks Alternatives Real Estate Cash Total (*) Includes assumed rate of inflation of 2.3	17.00% 32.00% 9.00% 4.00% 12.00% 3.00% 10.00% 3.00%	4.40% 8.00% 10.00% 11.00% 9.50% 11.00% 10.10% 7.50%

Discount Rate

The discount rate used to measure the total pension liability was the long-term rate of return, 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made in accordance with the funding policy adopted by the ERS Board of Control. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

C. Changes in Net Pension Liability

	In	crease (Decrease	e)
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at September 30, 2016	\$13,975,402	\$ 8,993,900	\$ 4,981,502
Changes for the Year:			
Service Cost	314,479		314,479
Interest	1,043,457		1,043,457
Changes of assumptions	•		·
Difference between expected and actual			
Experience	373,463		373,463
Contributions – employer		376,154	(376,154)
Contributions – employee		205,394	(205,394)
Net investment Income		1,129,485	(1,129,485)
Benefit payments, including refunds of			
employee contributions	(1,022,879)		
Transfers Among Employers	96,150	96,150	
Net changes	804,670	784,304	20,366
Balances at September 30, 2017	\$14,780,072	\$ 9,778,204	\$ 5,001,868

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Dale County Commission's net pension liability calculated using the discount rate of 7.75%, as well as what the Dale County Commission's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.75%) or 1-percentage point higher (8.75%) than the current rate:

	1% Decrease	Current Rate	1% Increase
	(6.75%)	(7.75%)	(8.75%)
Commission's Net Pension Liability	\$6,568,461	\$5,001,868	\$3,671,440

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Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2017. The supporting actuarial information is included in the GASB Statement Number 68 Report for the ERS prepared as of September 30, 2017. The auditor's report dated August 31, 2018, on the Schedule of Changes in Fiduciary Net Position by Employer and accompanying notes is also available. The additional financial and actuarial information is available at www.rsa-al.gov.

<u>D. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to Pensions

For the year ended September 30, 2018, the Dale County Commission recognized pension expense of \$520,589. At September 30, 2018, the Dale County Commission reported deferred outflows of resources and deferred inflows of resources related to pensions of the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual earnings on	\$ 302,998.00 317,366.00	\$ 85,919.00
pension plan investments Employer contributions subsequent to the measurement date	387,800.00	293,821.00
Total	\$1,008,164.00	\$379,740.00

Amounts reported as deferred outflows of resources and deferred inflows of resources to pensions will be recognized in pension expense as follows:

Year Ending:	
September 30, 2019	\$ 51,697
2020	\$119,497
2021	\$ 26,215
2022	\$ 22,077
2023	\$ 21,138
Thereafter	\$ 0

Note 7 – Other Postemployment Benefits (OPEB)

General Information about the OPEB Plan

Plan Description

The Dale County Commission (the "Commission") provides medical and dental insurance benefits to its eligible retirees and family. The Commission's OPEB plan (the "OPEB Plan") is a single-employer defined benefit OPEB plan. The Commission participates in the Local Government Health Insurance Plan (LGHIP), which is a self-insured employer group health benefit plan administered by the Local Government Health Insurance Board (LGHIB). The Local Government Health Insurance Board (LGHIB) is a state agency established by the Alabama Legislature to administer the LGHIP pursuant to the *Code of Alabama 1975*, Section 11-91A-1 through 11-91A-10. The authority to establish and/or amend the obligation of the employer, employees and retirees rests with the LGHIB.

No assets are accumulated in a trust that meets the criteria in Governmental Accounting Standards Board (GASB) Codification Section P52 *Postemployment Benefits Other Than Pensions – Reporting for Benefits Not Provided Through Trusts That Meet Specified Criteria – Defined Benefit.* The Commission assumes the risk of providing health care benefits for their employees instead of paying a risk premium to a third party to insure their employees.

Benefits Provided

Medical and dental insurance benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement. The employees are covered by the Retirement Systems of Alabama and must meet the eligibility provisions adopted by resolution to receive retiree medical benefits. The earliest retirement eligibility provisions are as follows: Tier 1: Retirement on or after age 60 with at least 10 years of service or after 25 years of service without regard to age at retirement. Tier 2: Retirement on or after age 60 with at least 10 years of service.

Employees Covered by Benefit Terms

The following table summarized active and retiree demographic information for the medical plan. This reflects the benefits as of September 30, 2018:

Status	Employee	Employee and Family
Active Retired	98	11
Total	106	11

Total OPEB Liability

The Commission's total OPEB liability of \$1,520,666 was measured as of September 30, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs

The total OPEB liability in the September 30, 2018, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.00%
Salary Scale	3.50%
Discount Rate	4.06% (1.06% real rate of return plus 3.00% inflation)
Healthcare Cost Trend Rates	Level 5.00%

The discount rate was selected by reviewing the recent published Bond Buyer 20 Year General Obligation municipal bond index as of September 30, 2018, the end of the applicable measurement period.

Mortality rates were based on the RPH-2014 Total Table with Projection MP-2018.

The actuarial assumptions used in the September 30, 2018, valuation were based data provided by the Dale County Commission as of January 2019.

Changes in the Total OPEB Liability

Balance at October 1, 2017	\$1,436,772
Changes for the Year: Service Cost Interest	79,851 60,430
Benefit Payments Net Changes	(56,387) 83,894
Balance at September 30, 2018	\$1,520,666

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the Commission, as well as what the Commission's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (3.06%) or 1-percentage point higher (5.06%) than the current discount rate:

	1% Decrease (3.06%)	Current Discount (4.06%)	1% Increase (5.06%)
Total OPEB Liability	\$1,740,517	\$1,520,666	\$1,332,861

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the Commission, as well as what the Commission's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage point lower (4.00%) or 1-percentage point higher (6.00%) than the current healthcare trend rates:

	1% Decrease	Current Trend	1% Increase
	(4.00%)	(5.00%)	(6.00%)
Total OPEB Liability	\$1,301,149	\$1,520,666	\$1,790,328

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2018, the Commission recognized OPEB expense of \$140,281 prior to recording the actual OPEB benefit amounts. The Commission did not report deferred outflows and deferred inflows of resources related to OPEB.

Note 8 - Payables

On September 30, 2018, payables for the Commission's individual major funds and other governmental funds in the aggregate are as follows:

	Accounts Payable	Deposits Payable	Total
Governmental Activities			
General Fund	\$371,611.00	\$	\$371,611.00
Gasoline Tax Fund	5,190.00		5,190.00
Reappraisal Fund	234.00		234.00
RRR Gasoline Tax Fund	1,296.00		1,296.00
Other Governmental Funds	17,729.00		17,729.00
Total Governmental Activities	396,060.00		396,060.00
Business-Type Activities			
Residential Garbage Fund	10,085.00	108,585.00	118,670.00
Inert Landfill Fund	8.00		8.00
Total Business-Type Activities	\$ 10,093.00	\$108,585.00	\$118,678.00

On September 30, 2018, payables for the Commission's fiduciary funds are as follows:

		counts yable		yable to nal Parties		Γotal
<u>Fiduciary Funds</u>						
Private-Purpose Trust Funds:						
Law Library Fund	\$	442.00	\$		\$	442.00
Solid Waste Tax Offset Fund		129.00	1	675.00		804.00
Fiduciary Fund				3,382.00		3,382.00
Total Private-Purpose Trust Funds		571.00	1	4,057.00		4,628.00
Agency Funds:						
Agency Fund	14	5,127.00	1		1	45,127.00
Payroll Fund		320.00	1	10,000.00		10,320.00
Land Redemption Fund		9,203.00	1			9,203.00
Ozark/Dale Co. Sr Citizens Fund				103,188.00	1	03,188.00
Total Agency Funds	15	4,650.00		113,188.00	2	67,838.00
Total Fiduciary Activities	\$15	5,221.00	\$	117,245.00	\$2	72,466.00

Note 9 - Long-Term Debt

The Commission issues General Obligation Warrants to provide funds for the acquisition, construction, and renovation of major capital facilities. On August 1, 2014, the Commission issued General Obligation Warrants in the amount of \$2,810,000, with various interest rates of 2% to 3.5%, to provide funds for the renovation of the Dale County Courthouse.

On June 11, 2018, the Commission issued General Obligation Warrants in the amount of \$1,500,000, with an interest rate of 3.63%, to provide funds for the resurfacing and repair of various County roads. Repayment is in equal installments over 11 annual payments beginning June 11, 2019.

Various long-term notes payable were issued to purchase equipment in prior years and in the current year.

The following is a summary of long-term debt transactions for the Commission for the year ended September 30, 2018:

	Debt			Debt	Amounts
	Outstanding	Issued/	Repaid/	Outstanding	Due within
	10/01/2017 (*)	Increased	Decreased	09/30/2018	One Year
	. ,				
Governmental Activities:					
General Obligation Warrants,					
Series 2014	\$2,455,000.00	\$	\$(120,000.00)	\$ 2,335,000.00	\$120,000.00
General Obligation Warrants,					
Series 2018		1,500,000.00		1,500,000.00	99,175.00
Total Warrants Payable	2,455,000.00	1,500,000.00	(120,000.00)	3,835,000.00	219,175.00
Notes Payable:					
Mulcher Attachment	14,743.00		(14,743.00)		
Sheriff Vehicle-Ariton	16,893.00		(16,893.00)		
2016 Mack Dump Truck	27,735.00		(27,735.00)		
2016 Ford Transit Van	16,910.00		(5,550.00)	11,360.00	5,636.00
Dump Truck, Tractor Truck, Lowboy	100,240.00		(100,240.00)		
Sheriff Radio Tower System	534,187.00		(93,477.00)	440,710.00	90,002.00
2017 Kenworth Dump Truck		141,171.00	(141,171.00)		
Computer Software		122,650.00	(40,883.00)	81,767.00	40,883.00
Ford F150 Truck		23,819.00		23,819.00	5,718.00
2019 Kenworth		143,655.00		143,655.00	22,202.00
2019 Kenworth		143,655.00		143,655.00	22,202.00
Total Notes Payable	710,708.00	574,950.00	(440,692.00)	844,966.00	186,643.00
Other Liabilities:					
Other Postemployment Liability	1,436,772.00	83,894.00		1,520,666.00	
Pension Liability	4,981,502.00	20,366.00		5,001,868.00	
Compensated Absences	161,169.00		(6,103.00)	155,066.00	15,507.00
Total Other Liabilities	6,579,443.00	104,260.00	(6,103.00)	6,677,600.00	15,507.00
Total Governmental Activities				·	
Long-Term Activities	\$9,745,151.00	\$2,179,210.00	\$(566,795.00)	\$11,357,566.00	\$421,325.00
			<u>-</u>	·	

(*) Beginning balance was restated due to the implementation of GASB Statement Number 75 (see Note 14).

Payments on the warrants payable that pertain to the Commission's governmental activities are made by the Debt Service Funds. The long-term notes payable will be repaid by the Gasoline Tax Fund and the General Fund. (Governmental Activities).

The compensated absences liability attributable to the governmental activities will be liquidated by several of the Commission's governmental funds. Approximately 68% will be paid by the General Fund, 27% by the Gasoline Tax Fund, and 5% by the Reappraisal Fund. compensated absences liability attributable to the business-type activities will be liquidated by the Residential Garbage Fund.

The following is a schedule of debt service requirements to maturity:

Governmental Activities General Obligation Warrants Payable Notes Payable					Total Principal and Interest Requirements	
Fiscal Year Ending	Principal	Interest	Principal Interest		to Maturity	
September 30, 2019 2020 2021 2022 2023 2024-2028 2029-2033 2034-2035	\$ 219,175.00 227,684.00 231,604.00 240,528.00 244,596.00 1,344,274.00 1,147,139.00 180,000.00 \$3,835,000.00	\$ 119,350.00 114,161.00 108,116.00 101,848.00 95,050.00 359,512.00 135,579.00 6,300.00 \$1,039,916.00	\$186,643.00 190,257.00 147,382.00 151,156.00 118,016.00 51,512.00	\$25,173.00 21,559.00 17,738.00 13,965.00 3,430.00 1,558.00 \$83,423.00	\$ 550,341.00 553,661.00 504,840.00 507,497.00 461,092.00 1,756,856.00 1,282,718.00 186,300.00 \$5,803,305.00	

<u>Note 10 – Risk Management</u>

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission has general liability insurance through the Association of County Commissions of Alabama (ACCA) Liability Self Insurance Fund, a public entity risk pool. The Fund is selfsustaining through member contributions. The Commission pays an annual premium based on the Commission's individual claims experience and the experience of the Fund as a whole. Coverage is provided up to \$1,000,000 per claim for a maximum total coverage of \$3,000,000 and unlimited defense costs. Employment-related practices damage protection is limited to \$1,000,000 per incident with a \$5,000 deductible and unlimited defense costs. County specific coverages and limits can be added by endorsement.

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The Commission has workers' compensation insurance through the Association of County Commissions of Alabama (ACCA) Workers' Compensation Self Insurance Fund, a public entity risk pool. The premium level for the Fund is calculated to adequately cover the anticipated losses and expenses of the Fund. Fund rates are calculated for each job class based on the current NCCI Alabama loss costs and a loss cost modifier to meet the required premiums of the Fund. Member premiums are then calculated on a rate per \$100 of estimated remuneration for each job class, which is adjusted by an experience modifier for the individual county. The Commission may qualify for additional discounts based on losses and premium size. Pool participants are eligible to receive refunds of unused premiums and the related investment earnings.

The Commission has employee health insurance coverage through the Local Government Health Insurance Program, administered by the State Employees' Health Insurance Board (SEHIB). The employees may choose to participate in this plan administered by Blue Cross/Blue Shield which functions as a public entity risk pool. This plan is self-sustaining through member premiums. Monthly premiums are determined annually by the plan's actuary and are based on the pool's claims experience, considering any remaining fund balance on hand available for claims.

The Commission purchases commercial insurance for its other risks of loss, including property and casualty insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 11 – Interfund Transactions

Interfund Transfers

The amounts of interfund transfers during the fiscal year ended September 30, 2018, were as follows:

	Transfers In RRR Gasoline Tax Fund	Total
Transfers Out: Other Governmental Funds Totals	\$320,000.00 \$320,000.00	\$320,000.00 \$320,000.00

The Commission typically used transfers to fund ongoing operating subsidies and to transfer the portion from the Capital Improvements Fund to the Debt Service Fund to service current-year debt requirements for the Series 2014 General Obligation Warrants.

Dale County
Commission

Note 12 - Related Organizations

A majority of the members of the Board of the organizations listed below are appointed by the Dale County Commission. The Commission, however, is not financially accountable, because it does not impose its will and have a financial benefit or burden relationship for these organizations, and the organizations are not considered part of the Commission's financial reporting entity. The organizations presented below are considered related organizations of the County Commission.

Related Organizations

Dale County Health Care Authority Dale County Water Authority Dale County AgPlex Authority, Inc. Vivian B. Adams School Board

Note 13 - Subsequent Event

The United States encountered a COVID-19 pandemic which adversely affected the nation. On March 13, 2020, the President of the United States declared a state of emergency in response to the COVID-19 pandemic. Subsequently, on the same day, the Governor of Alabama declared a state of emergency. As a result, the operations of federal, state, and local governments including educational institutions were modified to ensure the safety of citizenry as well as employees. As a result of the pandemic, there was an impact on the Dale County Commission's revenues from gas tax revenues with a decrease of \$166,000.00 in fiscal year 2020 as compared to the previous fiscal year. As expected, the Dale County Commission incurred an increase in costs associated with the aftermath of COVID-19. These costs, in the amount of \$1,083,955.33, were reimbursed through the Coronavirus Relief Fund of the federal government during fiscal years 2020 and 2021.

Note 14 - Restatement of Fund Balance and Net Position

In fiscal year 2018, the Commission adopted Governmental Accounting Standards Board Statement Number 75 (GASB 75), *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*, as amended by GASB Statement Number 85, *Omnibus 2017*. The provisions of GASB 75 established accounting and financial reporting standards for postemployment benefits other than pensions that are provided to the employees of state and local governmental employers through OPEB plans. Implementation of this statement requires a restatement to beginning net position. The adoption of this statement has a significant impact on the Commission's financial statements. Actuarially computed beginning OPEB balances were determined. For fiscal year 2018, the Commission made prior period adjustments due to the adoption of GASB 75 which required the restatement of the September 30, 2017 net position of Governmental Activities.

The impact of the restatement on net position is as follows:

	Governmental Activities
Net Position, September 30, 2017, as Previously Reported	\$5,206,463.00
Restatement Due to the Adoption of GASB Statement Number 75: OPEB Liability Due to Actuarial Computation	(903,706.00)
Net Position, September 30, 2017, as Restated	\$4,302,757.00

Required Supplementary Information

Schedule of Changes in the Employer's Net Pension Liability For the Year Ended September 30, 2018

	2018	2017	2016	2015
Total pension liability				
Service cost	\$ 314,479	\$ 312,973 \$	317,723 \$	331,590
Interest	1,043,457	1,020,174	1,002,498	970,724
Changes in Assumptions		498,718		
Difference between expected and actual experience	373,463	(50,155)	(139,268)	
Benefit payments, including refunds of employee contributions	(1,022,879)	(1,016,192)	(903,824)	(906,457)
Transfers among employees	 96,150	(50,381)		
Net change in total pension liability	804,670	715,137	277,129	395,857
Total pension liability - beginning	 13,975,402	13,260,265	12,983,136	12,587,279
Total pension liability - ending (a)	\$ 14,780,072	\$ 13,975,402 \$	13,260,265 \$	12,983,136
Plan fiduciary net position				
Contributions - employer	\$ 376,154	\$ 366,396 \$	347,671 \$	341,429
Contributions - member	205,394	203,469	190,863	223,752
Net investment income	1,129,485	854,245	103,482	974,623
Benefit payments, including refunds of employee contributions	(1,022,879)	(1,016,192)	(903,824)	(906,457)
Transfers among employers	96,150	(50,381)	(14,074)	(29,146)
Net change in plan fiduciary net position	784,304	357,537	(275,882)	604,201
Plan net position - beginning	 8,993,900	8,636,363	8,912,245	8,308,044
Plan net position - ending (b)	\$ 9,778,204	\$ 8,993,900 \$	8,636,363 \$	8,912,245
Net pension liability (asset) - ending (a) - (b)	\$ 5,001,868	\$ 4,981,502 \$	4,623,902 \$	4,070,891
Plan fiduciary net position as a percentage of the total pension liability	66.16%	64.36%	65.13%	68.64%
Covered payroll (*)	\$ 3,748,196	\$ 3,751,061 \$	3,555,554 \$	3,653,766
Net pension liability (asset) as a percentage of covered payroll	133.45%	132.80%	130.05%	111.42%

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This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

^(*) Employer's covered payroll during the measurement period is the total covered payroll. For fiscal year 2018, the measurement period is October 1, 2016 through September 30, 2017. GASB issued a statement "Pension Issues" in March 2016 to redefine covered payroll for the 2017 fiscal year.

Schedule of the Employer's Contributions - Pension For the Year Ended September 30, 2018

	2018	2017	2016	2015	2014
Actuarially determined contribution (*)	\$ 387,800 \$	376,154	\$ 366,396	\$ 347,671 \$	341,429
Contributions in relation to the actuarially determined contribution (*)	\$ 387,800 \$	376,154	\$ 366,396	\$ 347,671 \$	341,429
Contribution deficiency (excess)	\$ \$		\$	\$ \$	3
Covered payroll (**)	\$ 3,996,105 \$	3,748,196	\$ 3,751,061	\$ 3,555,554 \$	3,653,766
Contributions as a percentage of covered payroll	9.70%	10.04%	9.77%	9.78%	9.34%

^(*) The amount of employer contributions related to normal and accrued liability components of employer rate net of any refunds or error service payments. The Schedule of Employer Contributions is based on the 12 month period of the underlying financial statement.

Notes to Schedule

Actuarially determined contribution rates are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Contributions for fiscal year 2018 were based on the September 30, 2015 actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age

Amortization method Level percent closed

Remaining amortization period 29.5 years

Asset valuation method Five year smoothed market

Inflation 3.00%

Salary increases 3.75 - 7.25%, including inflation

Investment rate of return 8%, net of pension plan investment expense, including inflation

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

^(**) Employer's covered payroll for fiscal year 2018 is the total covered payroll for the 12 month period of the underlying financial statement.

Schedule of Changes in the Employer's Net Other Postemployment Benefits (OPEB) Liability For the Year Ended September 30, 2018

	2018
Total OPEB Liability	
Service cost	\$ 79,851
Interest	60,430
Benefit payments	 (56,387)
Net change in total OPEB liability	83,894
Total OPEB Liability - Beginning	 1,436,772
Total OPEB Liability - Ending	\$ 1,520,666
Covered employee payroll	\$ 3,602,127
Employer's OPEB liability as a percentage of covered employee payroll	42.22%

Notes to Schedule:

Benefit Changes. There were no changes of benefit terms for the year ended September 30, 2018.

Changes in Assumptions. The discount rate as of September 30, 2017, was 4.00% and it changed to 4.06% as of September 30, 2018.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of Employer's Contributions Other Postemployment Benefits (OPEB) For the Year Ended September 30, 2018

	2018
Actuarially determined contribution	\$ 56,387
Contributions in relation to the actuarially determined contribution	\$ 56,387
Contribution deficiency (excess)	\$
Covered employee payroll	\$ 3,602,127
Contributions as a percentage of covered employee payroll	1.57%

Notes to Schedule

Valuation date: September 30, 2018

Actuarially determined contribution rates are calculated as of September 30, of the last day of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Individual Entry Age Normal

Amortization method Level percentage of projected salary

Inflation 3.00%
Healthcare cost trend rates Level 5.00%
Salary scale 3.50%

Discount Rate 4.06% (1.06% real rate of return plus 3.00% inflation)
Retirement age Retirement with 25 years of service and retirement

age plus years of service at retirement equal to 75 or

greater.

Mortality RPH-2014 Total Table with Projection MP-2018

Turnover Termination rates are based on the termination rates in

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the latest actuarial valuation for the Retirement

Systems of Alabama ("RSA").

This schedule is intended to show information for 10 years. Additional years should be displayed as they become available.

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2018

		Budgeted Amounts		Actual Amounts		Budget to GAAP		Α	Actual Amounts	
		Original	Final	Budgetary Basis			Differences		GAAP Basis	
Revenues										
Taxes	\$	2,913,071.00 \$	2,913,071.00	\$ 2,867,618.00	(1)	\$	1,214,213.00	\$	4,081,831.00	
Licenses and Permits	•	56,300.00	56,300.00	47,872.00		•	, ,	Ť	47,872.00	
Intergovernmental		788,407.00	788,407.00	811,969.00	(1)		185,277.00		997,246.00	
Charges for Services		1,078,079.00	1,078,079.00	1,014,539.00	(1)		77,460.00		1,091,999.00	
Miscellaneous		196,130.00	196,130.00	237,709.00	(1)		5,927.00		243,636.00	
Total Revenues		5,031,987.00	5,031,987.00	4,979,707.00	_ ` ´		1,482,877.00		6,462,584.00	
Expenditures										
Current:										
General Government		2,375,258.00	2,375,258.00	2,263,975.00	(2)		25,330.00		2,289,305.00	
Public Safety		3,550,214.00	3,550,214.00	3,432,225.00	(2)		14,453.00		3,446,678.00	
Health		119,250.00	119,250.00	118,764.00					118,764.00	
Welfare		94,537.00	94,537.00	90,564.00					90,564.00	
Culture and Recreation		63,100.00	63,100.00	63,100.00					63,100.00	
Education		27,000.00	27,000.00	27,000.00					27,000.00	
Capital Outlay		106,000.00	106,000.00	117,939.00					117,939.00	
Debt Service:										
Principal Retirement		69,356.00	69,356.00	63,327.00			93,477.00		156,804.00	
Interest and Fiscal Charges		225.00	225.00	497.00			12,210.00		12,707.00	
Total Expenditures		6,404,940.00	6,404,940.00	6,177,391.00	<u> </u>		145,470.00		6,322,861.00	
Excess (Deficiency) of Revenues Over Expenditures		(1,372,953.00)	(1,372,953.00)	(1,197,684.00	<u>)</u>		1,337,407.00		139,723.00	
Other Financing Sources (Uses)										
Transfers In		1,379,108.00	1,379,108.00	1,379,108.00	(3)		(1,379,108.00)			
Proceeds from Long-Term Debt		147,650.00	147,650.00	146,469.00					146,469.00	
Transfers Out		(48,510.00)	(48,510.00)							
Total Other Financing Sources (Uses)		1,478,248.00	1,478,248.00	1,525,577.00			(1,379,108.00)		146,469.00	
Net Change in Fund Balances		105,295.00	105,295.00	327,893.00			(41,701.00)		286,192.00	
Fund Balances - Beginning of Year		11,114.00	11,114.00	525,761.00	(4)		664,195.00		1,189,956.00	
Fund Balances - End of Year	\$	116,409.00 \$	116,409.00	\$ 853,654.00	<u> </u>	\$	622,494.00	\$	1,476,148.00	

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2018

Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

Some amounts are combined with the General Fund for reporting purposes, but are budgeted separately.

(1) Revenues Public Buildings, Roads and Bridges Fund Public Highway and Traffic Fund Sheriff's Service of Process Fee Fund	\$ 1,231,906.00 173,511.00 77,460.00	\$ 1,482,877.00
(2) Expenditures Public Buildings, Roads and Bridges Fund Sheriff's Service of Process Fee Fund	\$ (25,330.00) (120,140.00)	(145,470.00)
(3) Some Transfers between funds combined with the General Fund are eliminated for reporting purposes, but are budgeted separately. Public Buildings, Roads and Bridges Fund Public Highway and Traffic Fund	\$ (1,201,176.00) (177,932.00)	 (1,379,108.00)
Net Decrease in Fund Balance - Budget to GAAP		\$ (41,701.00)

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(4) The amounts reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Commission's budget. This amounts differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Gasoline Tax Fund For the Year Ended September 30, 2018

	Budgeted Amounts		Actual Amounts			Budget to GAAP Differences		Actual Amounts GAAP Basis	
	Original	Original Final		Budgetary Basis					
Revenues									
Intergovernmental	\$ 1,592,326.00 \$	1,592,326.00	\$	1,278,926.00		\$	\$	1,278,926.00	
Miscellaneous	830,000.00	830,000.00		749,793.00				749,793.00	
Total Revenues	2,422,326.00	2,422,326.00		2,028,719.00				2,028,719.00	
Expenditures									
Current:									
Highways and Roads	2,056,063.00	2,056,063.00		2,435,156.00				2,435,156.00	
Capital Outlay	711,481.00	711,481.00		666,343.00				666,343.00	
Debt Service:									
Principal Retirement	57,000.00	57,000.00		283,888.00				283,888.00	
Interest and Fiscal Charges	 3,000.00	3,000.00		3,845.00	_			3,845.00	
Total Expenditures	 2,827,544.00	2,827,544.00		3,389,232.00	-			3,389,232.00	
Excess (Deficiency) of Revenues Over Expenditures	 (405,218.00)	(405,218.00)		(1,360,513.00)	_			(1,360,513.00)	
Other Financing Sources (Uses)									
Proceeds from Long-Term Debt	428,481.00	428,481.00		1,928,481.00				1,928,481.00	
Sales of Capital Assets	180,000.00	180,000.00		415,904.00				415,904.00	
Total Other Financing Sources (Uses)	608,481.00	608,481.00		2,344,385.00				2,344,385.00	
Net Change in Fund Balances	203,263.00	203,263.00		983,872.00				983,872.00	
Fund Balances - Beginning of Year	 296,326.00	296,326.00		1,154,400.00	(1)	69,178.	00	1,223,578.00	
Fund Balances - End of Year	\$ 499,589.00 \$	499,589.00	\$	2,138,272.00	=	\$ 69,178.	00 \$	2,207,450.00	

Explanation of differences between Actual Amounts on Budgetary Basis and Actual Amounts GAAP Basis:

(1) The amounts reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Commission's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because the Gasoline Tax Equipment Fund is combined with the Gasoline Tax Fund for reporting purposes, but is budgeted separately. There were no revenues or expenditures for the Gasoline Tax Equipment Fund for fiscal year 2018.

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - RRR Gasoline Tax Fund For the Year Ended September 30, 2018

	Budgeted Amounts			_	Actual Amounts		Budget to GAAP		Actual Amounts	
	(Original		Final		Budgetary Basis		Differences		GAAP Basis
Revenues										
Intergovernmental	\$	970,588.00	\$	970,588.00	\$	979,432.00	\$		\$	979,432.00
Miscellaneous		31,368.00		31,368.00						
Total Revenues		1,001,956.00		1,001,956.00		979,432.00				979,432.00
<u>Expenditures</u>										
Current: Highways and Roads		1,436,000.00		1,436,000.00		1,344,103.00				1,344,103.00
Total Expenditures		1,436,000.00		1,436,000.00		1,344,103.00				1,344,103.00
Excess (Deficiency) of Revenues Over Expenditures		(434,044.00)		(434,044.00)		(364,671.00)				(364,671.00)
Other Financing Sources (Uses)										
Transfers In		320,000.00		320,000.00		320,000.00				320,000.00
Total Other Financing Sources (Uses)		320,000.00		320,000.00		320,000.00				320,000.00
Net Change in Fund Balances		(114,044.00)		(114,044.00)		(44,671.00)				(44,671.00)
Fund Balances - Beginning of Year		114,044.00		114,044.00		225,536.00				225,536.00
Fund Balances - End of Year	\$		\$		\$	180,865.00	\$		\$	180,865.00

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Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Reappraisal Fund For the Year Ended September 30, 2018

	Budgeted Amounts			Actual Amounts	Budget to GAAP	Ad	Actual Amounts	
		Original	Final	Budgetary Basis	Differences		GAAP Basis	
Revenues								
Taxes Miscellaneous	\$	462,247.00 \$	462,247.00	\$ 437,715.00 49.00		\$	437,715.00 49.00	
Total Revenues		462,247.00	462,247.00	437,764.00			437,764.00	
Expenditures								
Current:								
General Government		459,281.00	459,281.00	416,073.00			416,073.00	
Capital Outlay		38,131.00	38,131.00	27,041.00			27,041.00	
Total Expenditures		497,412.00	497,412.00	443,114.00	<u> </u>		443,114.00	
Excess (Deficiency) of Revenues Over Expenditures		(35,165.00)	(35,165.00)	(5,350.00)		(5,350.00)	
Other Financing Sources (Uses)								
Sale of Capital Assets				5,350.00	l.		5,350.00	
Total Other Financing sources (Uses)				5,350.00			5,350.00	
Net Change in Fund Balances		(35,165.00)	(35,165.00)					
Fund Balances - Beginning of Year		35,165.00	35,165.00					
Fund Balances - End of Year	\$	\$		\$	\$	\$		

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Additional Information

Commission Members and Administrative Personnel October 1, 2017 through September 30, 2018

Commission Members		Term Expires
Hon. Mark Blankenship	Chairman	2020
Hon. Chris Carroll	Member	2018
Hon. Steve McKinnon	Member	2020
Hon. Charles W. Gary	Member	2018
Hon. Frankie Wilson	Member	2020
Administrative Personnel		
Ms. Raye Ann Calton	Administrator	February 2018
Ms. Cheryl Ganey	Administrator	Indefinite

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Members of the Dale County Commission and County Administrator Ozark, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Dale County Commission, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Dale County Commission's basic financial statements and have issued our report thereon dated November 22, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Dale County Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Dale County Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Dale County Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Dale County Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

November 22, 2021